Governor's FY 2020 Budget: Articles

Staff Presentation to the House Finance Committee May 22, 2019

Introduction

- New Articles
 - Department of Corrections
 - Multi-state Litigation & Deceptive Trade Practices
 - Statewide Planning
- Changes to H 5151
 - Article 3, Sec. 16 & 17 Background
 Checks
 - Article 11 Rhode Island Promise

- Department of Corrections currently uses a manual system for recruiting potential correctional officers
- New article would allow the Director to establish an application fee
 - Allows use of an on-line application system
 - Fee otherwise prohibited in current law

- Most recent recruitment experience
 - 2,500 applicants
 - Previous classes had closer to 5,000 applicants
 - DOC attributes drop to low unemployment rate
 - Last recruitment was one year prior
- On-line system would expand reach to more potential applicants

- Vendor would be PublicSafetyApp
 - CT-based company specializing in recruitment for public safety jobs
 - Currently used in CT, TN, MT, NH, NJ, OH, PA, FL, GA, MD, VT
- Application fees would cover cost of processing and be kept by the company
 - Article requires fee to be determined by DOC Director
 - Presumably this would equal vendor cost

- Current law prohibits an employer or agent of any employer from charging an application fee for state employment
 - Exception for State & Municipal Police
 Training Academy
 - Applicants pay \$50 fee
 - Goes to General Fund which supports the academy

- Deceptive Trade Practices
 - Unlawful acts or practices: unfair methods of competition and unfair or deceptive acts or practices
 - Examples
 - Passing off goods or services as those of another
 - Causing likelihood of confusion or misunderstanding as to source of goods or services
 - Representing that goods or services are of a particular standard or grade, or that goods are of a particular style or model, if they are of another

- Deceptive Trade Practices
 - Attorney General has general authority over enforcement
 - Violations subject to up to \$10,000 civil penalty
 - RIGL 6-13.1 also prohibits certain specific practices that are enforceable by different entities or have different penalties
 - Price discrimination on appliance part replacement
 - \$500 fine and misdemeanor
 - Recording piracy
 - Felony

- Deceptive Trade Practices
 - Transactions permitted under laws administered by DBR or any other state or federal statutory authority are exempt from provision of current law on deceptive trade practices
 - Provision has been interpreted by state courts to limit the authority of the Attorney General to pursue violations
 - Current statute is common language used in other states

- Deceptive Trade Practices
 - Article clarifies the exemption to only apply to activities <u>expressly allowed</u> by state or federal authority
 - This ensures the authority of the Attorney General to pursue violations of entities regulated by state or federal authority
 - Article also subjects <u>all violations</u> of 6-13.1 to same civil penalty
 - This conflicts with other sections of the chapter

- Multi-State Litigation Efforts
 - Under current law the Attorney General may retain 10% of settlements received
 - Capped at \$65,000 in any fiscal year
 - Retained funds held in restricted receipt account for associated expenses
 - Settlements occur annually and vary widely
 - Some contain provisions that the funds be spent a certain way
 - Can conflict with appropriation requirements

- Multi-State Litigation Efforts
 - Increases amount to 30% and eliminates the \$65,000 cap in any fiscal year
 - Transfers any balance in excess of \$1.5 million at the end of fiscal year to the General Fund
 - Authorizes the Attorney General to recover attorneys' fees and costs incurred
 - Clarifies requirement that use of settlement proceeds are subject to appropriation process

- Office of Attorney General would like to add 5 staff to expand its efforts
 - 4 attorneys & 1 paralegal \$0.5 million
 - Training, investigation & litigation costs
 - Between \$0.4 million and \$0.8 million annually
 - Governor expected to request an amendment to authorize expense and FTE
- Balance into the General Fund
 - Unclear exact impact likely about \$5 million
 - Current balance and pending settlements

- Statewide Planning Council
 - 27 members
 - Governor and staff, various executive branch state agencies, nonprofits, City of Providence planning, RI League of Cities and Towns, RIPTA, RI Housing
 - Guidance in State Guide Plan development
- GBA changes membership to increase participation by communities
 - Based on a recertification review of state's Metropolitan Planning Organization conducted in 2018

- Adds 2 members from municipalities for total of 3 based on local population
 - One each from locals with populations
 - Greater than 40,000
 - Between 20,000 & 40,000
 - Less than than 20,000
- Removes State Budget Officer
- Adds director of RI Emergency
 Management Agency
- Reduces public members from 6 to 4

- Current law allows for Council to have committees
 - Article codifies existing Transportation Advisory Committee
 - Advises Statewide Planning Council in developing Transportation Improvement Program
 - Also adds two new committees
 - Technical
 - Executive
- Renames Division of Planning to Statewide Planning

- Statewide Planning is within DOA
 - Receives about \$2 million from fed. funds
 - Transportation related planning projects
 - Significant prior year balances also budgeted

	FY 2017	FY 2018	FY 2019 Enacted	FY 2019 Rev.	FY 2020 Rec.
General Revenues	\$0.7	\$0.4	\$0.5	\$0.4	\$0.7
Federal/Other	2.1	2.7	4.7	4.8	4.9
Total	\$2.8	\$3.1	\$5.3	\$5.3	\$5.7
Staffing	23.0	23.0	23.0	22.0	23.0

H 5151 Article 3, Sections 14 – 17

- Establishes new requirements for who must undergo state and national fingerprint criminal background checks
 - Volunteers and employees at RI Training School
 - State employees and vendors who have access to federal tax information

H 5151 Article 3, Sections 14 – 17

- Personnel administrator to coordinate background checks for employees
- Requirement for vendors will be included in contracts
 - New employees and current employees
 - Must be complete within time approved by agency director/designee
 - Agency directors must be notified to determine if person is suitable for having access

H 5151 Article 3, Sections 14 – 17

- Governor's requested amendment based on feedback from FBI
 - Makes clarification to several definitions
 - Other technical changes

Article 11 – Rhode Island Promise

- Article 11 Rhode Island Promise
 - Need-based scholarships
 - Eliminates restrictions on use
 - Current CCRI program
 - Removes sunset
 - Excludes some funds from last dollar requirement
 - Expansion
 - CCRI adult learners
 - Rhode Island College
 - Juniors & seniors retroactive to fall 2017 enrollment
 - Related changes

- Degree completion initiatives
 - Series of requirements for Council and "Promise" institutions
 - Codification of some current Council policies
 - Establishment of other new requirements
 - Some of which would be implemented by Council
 - Some extended to URI with nature of the change
 - Articulation issues
- GBA relaxes many requirements

- Degree Completion Initiatives
 - Colleges must offer credit-earning courses in summer & winter sessions by January 1, 2020
- GBA
 - Requires course work in most in-demand courses of study that are pedagogically appropriate to offer in an abbreviated term be available
 - Removes requirement for enrollment to be open to all current students

- Transfer Policies
 - Unified transfer agreement by Jan. 1, 2020
 - Revise Transfer & Articulation policies by July
 1, 2021
 - Common curriculum for all general education coursework by 2020-2021 academic year
 - Eliminate need for students to duplicate courses
 - Common course numbering by July 1, 2021

- GBA removes requirement for revised transfer & articulation policies
- Creates permanent inter-institutional committee on articulation/transfer
 - Review data
 - Solicit suggestions from administrators, faculty, students
 - Provide system-level appeals of transfer decisions

- GBA removes requirement for
 - Common course numbering
 - Common curriculum for general education coursework
 - Policy to set standards for making course offerings predictable, structured and more flexible to meet student scheduling needs
 - Instead Council shall review and evaluate course schedules

- Institutions must establish guided pathway program by September 1, 2020
 - To improve student outcomes & reduce time to attain degrees
- Institutions must complete academic prioritization process by Sept. 1, 2021
 - Analyze workforce needs
 - Plan for program expansion, consolidation, & closure

- GBA adds elements to academic prioritization process
 - Analysis of:
 - Career tracks & starting & mid-career earnings of graduates of similar programs
 - Program's contribution to
 - Formation of a well-rounded, well-informed, citizenry capable of critical thought & effective participation in democratic self-government
 - State's artistic & cultural vibrancy
 - Social services & social welfare of residents
 - Students' future life-satisfaction

- Article requires Council to adopt policy to reduce "performance incentive funding" by January 1, 2020
 - Discourages earning credits that do not count towards the degree
 - More credits than needed for degree
- Governor's FY 2020 budget includes
 - \$2.3 million for RIC; \$2.7 million for CCRI
 - Practically speaking operating money
- GBA removes this requirement

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